

General Assembly

Raised Bill No. 6558

January Session, 2001

LCO No. 3268

Referred to Committee on Select Committee on Housing

Introduced by: (HSG)

AN ACT CONCERNING FLEXIBLE HOUSING AND COMMUNITY DEVELOPMENT PROGRAMS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (a) For purposes of this section:
- 2 (1) "Affordable housing" means affordable housing as defined in
- 3 section 8-39a of the general statutes;
- 4 (2) "Commissioner" means the Commissioner of Economic and
- 5 Community Development;
- 6 (3) "Department" means the Department of Economic and
- 7 Community Development;
- 8 (4) "Eligible applicant" means: (A) A nonprofit entity; (B) a
- 9 municipality; (C) a housing authority; (D) a business corporation
- 10 incorporated pursuant to chapter 601 of the general statutes or any
- 11 predecessor statutes thereto or authorized to do business pursuant to
- 12 said chapter 601 having as one of its purposes the construction,
- 13 acquisition, rehabilitation or operation of affordable housing, and
- 14 having a certificate or articles of incorporation approved by the

- 15 commissioner; (E) any partnership, limited partnership, limited 16 liability company, joint venture, sole proprietorship, trust or 17 association having as one of its purposes the construction, acquisition, 18 rehabilitation or operation of affordable housing, and having basic 19 documents of organization approved by the commissioner; or (F) any 20 combination thereof;
 - (5) "Eligible costs" means costs relating to the planning, implementation and completion of an eligible project; and
 - (6) "Eligible project" means a project designed for the purpose of providing affordable housing, and shall include, but not be limited to, (A) acquisition, construction, rehabilitation, repair and maintenance of residential or mixed use structures, or (B) acquisition, construction, rehabilitation, repair and maintenance of related infrastructure, facilities and amenities incidental and pertinent to the provision of affordable housing and intended primarily to serve the residents of the affordable housing project, that may include, but not be limited to, a community room, laundry, day care space, computer center, management office or playground.
 - (b) The state, acting by and in the discretion of the commissioner, may enter into a contract for state financial assistance for any eligible project in the form determined by the commissioner, including, but not limited to, a grant, loan, loan guarantee, deferred loan or any combination thereof.
 - (c) (1) An application for financial assistance shall be in the form and manner prescribed by the commissioner. In determining whether and to what extent to fund an application received from eligible applicants, the commissioner may consider relevant factors including, but not limited to, the following: (A) The ability of the project to affirmatively further racial and economic integration, including expanding multifamily rental housing opportunities in suburban and rural communities; (B) the ability of the project to meet the housing needs of the lowest income populations; (C) the ability of the project to

revitalize urban neighborhoods, including expanding homeownership and increasing multifamily rehabilitation in the central cities; (D) the ability of the project to provide a full range of supportive housing options for people with special needs or who are at risk of becoming homeless; (E) impact of the project on the local neighborhood, region and the state; (F) short-term and long-term benefits of the project; (G) impact on affordable housing needs of the neighborhood, community, municipality and region; (H) project feasibility; (I) potential for leveraging other public and private investments; (J) applicant's ability to implement the project in a timely manner; (K) the relative need for the project; (L) the applicant's financial commitment to the project, except in the case of a nonprofit entity or a housing authority created pursuant to section 8-40 of the general statutes; and (M) the extent to which the project will advance the public purposes set forth in this subdivision.

- (2) (A) On or before December 31, 2002, and annually thereafter, the commissioner shall submit a report to the select committee of the General Assembly having cognizance of matters relating to housing, which report shall include a description of each project funded under this program, the other sources of financing for each project and the relevant factors considered by the commissioner pursuant to this subsection in determining to provide such funding.
- (B) On or before December 31, 2001, and quarterly thereafter, the commissioner shall submit to the Housing Advisory Committee a report that shall include a description of each project funded under this program, the sources of financing for each project, the relevant factors considered by the commissioner pursuant to this subsection in determining to provide such funding, and such other information as the Housing Advisory Committee may request.
- (d) The commissioner shall review and approve the site and the estimated total development budget, including the nature and amount of financial assistance to be provided from all sources and by the state.

The commissioner may review and approve any additional factors determined to be necessary or appropriate to protect the state's interests. Upon determination by the commissioner that the eligible costs are necessary and reasonable, and, in the case of financial assistance provided from the proceeds of the state's bonds upon preliminary approval by the State Bond Commission pursuant to the provisions of section 3-20 of the general statutes, or, in the case of financial assistance provided from a funding source other than the state's bonds upon the approval by the Governor of an allotment for such purpose, the state, acting by and through the commissioner, may provide the financial assistance for such eligible costs.

(e) Financial assistance provided shall be upon terms and conditions not inconsistent with the provisions of this section which the commissioner shall establish as prudent and necessary to protect the state's interests. Such terms and conditions may include, separately or in combination, without limitation: (1) The requirements of funds from other sources, including, without limitation, financing obtained from quasi-public agencies, as defined in section 1-120 of the general statutes, federal and local government agencies and private for-profit and not-for-profit institutions; (2) participation interests; (3) subsidy recapture provisions; and (4) resale and prepayment, job retention, residency, use and affordability restrictions. Such terms and conditions and compliance with such terms and conditions may be documented and secured as the commissioner shall determine.

(f) (1) The commissioner may take all reasonable steps and exercise all available remedies necessary or desirable to protect the obligations or interests of the state, including, but not limited to, amending any term or condition of a contract or agreement, provided such amendment is allowed or agreed to pursuant to such contract or agreement, or purchasing or redeeming, pursuant to foreclosure proceedings, bankruptcy proceedings or in other judicial proceedings, any property on which such commissioner or the department holds a mortgage or other lien, or in which such commissioner or the

- 113 (2) The commissioner may request, inspect and audit reports, books 114 and records and any other financial or project-related information with 115 respect to eligible applicants that receive financial assistance, 116 including, without limitation, resident or employment information, 117 financial and operating statements and audits. The commissioner may 118 investigate the accuracy and completeness of such reports, books and 119 records.
- (3) Notwithstanding any provision of the general statutes to the contrary, the commissioner is authorized, for purposes of the program established under this section, to assess and collect application fees of no more than two hundred fifty dollars to recover all or part of the costs or expenses incurred by the state in reviewing applications for financial assistance.
- 126 (g) The commissioner may adopt such regulations, in accordance 127 with chapter 54 of the general statutes, as are necessary for the 128 implementation of this section.
- Sec. 2. Subsection (b) of section 8-385 of the general statutes is repealed and the following is substituted in lieu thereof:
- 131 (b) The Housing Advisory Committee shall: (1) Advise the General 132 Assembly, the Governor, the Commissioner of Economic and 133 Community Development and the Connecticut Housing Finance 134 Authority on matters relating to housing programs and policies; (2) 135 provide legislative recommendations relating to housing matters to the 136 Commissioner of Economic and Community Development, the 137 Connecticut Housing Finance Authority and the General Assembly; (3) 138 monitor the housing-related activities of the regional planning 139 agencies under chapter 127; [and] (4) provide oversight for activities 140 undertaken by said commissioner pursuant to the program established 141 in section 1 of this act; and (5) promote coordination on housing 142 matters among state agencies.

- Sec. 3. Section 29 of special act 95-20 is amended to read as follows:
- The proceeds of the sale of said bonds shall be used by the
- 145 Department of Housing for the purposes hereinafter stated:
- 146 Housing development and rehabilitation, including moderate cost 147 housing, moderate rental, congregate and elderly housing, urban 148 homesteading, community housing development corporations, 149 housing purchase and rehabilitation (no more than \$10,000,000 of the 150 total), housing for the homeless, housing for low income persons, 151 limited equity cooperatives and mutual housing projects, removal and 152 abatement of hazardous material, including asbestos and lead-based 153 paint in residential structures, emergency repair assistance for senior 154 citizens, housing land bank and land trust, housing and community 155 development, predevelopment grants and loans, reimbursement for 156 state and federal surplus property, private rental investment mortgage 157 and equity program, housing infrastructure, septic system repair loan 158 program, acquisition and related rehabilitation, projects under the 159 program established in section 1 of this act, and participation in federal 160 programs, including administrative expenses associated with those 161 programs eligible under the general statutes, not exceeding 162 \$40,000,000.
- Sec. 4. Section 9 of special act 97-1 of the June 5 special session is amended to read as follows:
- The proceeds of the sale of said bonds shall be used by the Department of Economic and Community Development for the purposes hereinafter stated:
- Housing development and rehabilitation, including moderate cost housing, moderate rental, congregate and elderly housing, urban homesteading, community housing development corporations, housing purchase and rehabilitation (no more than \$10,000,000 of the total), housing for the homeless, housing for low income persons, limited equity cooperatives and mutual housing projects, removal and

174 abatement of hazardous material including asbestos and lead-based 175 paint in residential structures (no more than \$2,500,000 of the total), 176 emergency repair assistance for senior citizens, housing land bank and 177 land trust, housing and community development, predevelopment 178 grants and loans, reimbursement for state and federal surplus 179 property, private rental investment mortgage and equity program, 180 housing infrastructure, septic system repair loan program, acquisition 181 and related rehabilitation, projects under the program established in 182 section 1 of this act, and participation in federal programs, including 183 administrative expenses associated with those programs eligible under 184 the general statutes, not exceeding \$18,000,000.

Sec. 5. Section 28 of special act 97-1 of the June 5 special session, as amended by section 76 of special act 98-9, is amended to read as follows:

The proceeds of the sale of said bond shall be used by the Department of Economic and Community Development for the purposes hereinafter stated:

Housing development and rehabilitation, including moderate cost housing, moderate rental, congregate and elderly housing, urban homesteading, community housing development corporations, housing purchase and rehabilitation (no more than \$10,000,000 of the total), housing for the homeless, housing for low income persons, limited equity cooperatives and mutual housing projects, removal and abatement of hazardous material including asbestos and lead-based paint in residential structures (no more than \$2,500,000 of the total), emergency repair assistance for senior citizens, housing land bank and land trust, housing and community development, predevelopment grants and loans, reimbursement for state and federal surplus property, private rental investment mortgage and equity program, housing infrastructure, septic system repair loan program, acquisition and related rehabilitation, projects under the program established in section 1 of this act, and participation in federal programs, including

185

186

187

191

192

193

194

195

196

197

198

199

200

201

202

203

204

- administrative expenses associated with those programs eligible under
- the general statutes, not exceeding \$20,000,000.
- Sec. 6. Section 9 of public act 99-242 is amended to read as follows:
- The proceeds of the sale of said bonds shall be used by the
- 210 Department of Economic and Community Development for the
- 211 purposes hereinafter stated:
- 212 Housing development and rehabilitation, including moderate cost
- 213 housing, moderate rental, congregate and elderly housing, urban
- 214 homesteading, community housing development corporations,
- 215 housing purchase and rehabilitation, housing for the homeless,
- 216 housing for low income persons, limited equity cooperatives and
- 217 mutual housing projects, abatement of hazardous material including
- 218 asbestos and lead-based paint in residential structures, emergency
- 219 repair assistance for senior citizens, housing land bank and land trust,
- 220 housing and community development, predevelopment grants and
- loans, reimbursement for state and federal surplus property, private
- 222 rental investment mortgage and equity program, housing
- 223 infrastructure, septic system repair loan program, acquisition and
- related rehabilitation, loan guarantees for private developers of rental
- 225 housing for the elderly, projects under the program established in
- 226 section 1 of this act, and participation in federal programs, including
- 227 administrative expenses associated with those programs eligible under
- 228 the general statutes, not exceeding \$5,000,000.
- Sec. 7. Section 28 of public act 99-242 is amended to read as follows:
- 230 The proceeds of the sale of said bonds shall be used by the
- 231 Department of Economic and Community Development for the
- 232 purposes hereinafter stated:
- 233 Housing development and rehabilitation, including moderate cost
- 234 housing, moderate rental, congregate and elderly housing, urban
- 235 homesteading, community housing development corporations,

236 housing purchase and rehabilitation, housing for the homeless, 237 housing for low income persons, limited equity cooperatives and 238 mutual housing projects, abatement of hazardous material including 239 asbestos and lead-based paint in residential structures, emergency 240 repair assistance for senior citizens, housing land bank and land trust, 241 housing and community development, predevelopment grants and 242 loans, reimbursement for state and federal surplus property, private 243 investment mortgage and equity program, 244 infrastructure, septic system repair loan program, acquisition and 245 related rehabilitation, loan guarantees for private developers of rental 246 housing for the elderly, projects under the program established in 247 section 1 of this act, and participation in federal programs, including 248 administrative expenses associated with those programs eligible under 249 the general statutes, not exceeding \$5,000,000.

Statement of Purpose:

To create a consolidated, flexible housing development program within the Department of Economic and Community Development, which would be available for proposals that do not fit into existing categorical programs.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]